

Message Text

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ACTION ACDA-10

INFO OCT-01 EA-06 IO-10 ISO-00 FEA-01 CIAE-00 EUR-12 H-02

INR-07 L-02 NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00

NSC-05 BIB-01 EB-07 NRC-05 OES-03 NEA-10 /115 W

----- 070170

P R 170348Z MAY 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 199

INFO ERDA GERMANTOWN

AMEMBASSY SEOUL

USMISSION IAEA BRUSSELS

USMISSION GENEVA

USLO PEKING

CINCPAC HONOLULU

C O N F I D E N T I A L TOKYO 6519

E.O. 11652: GDS

TAGS: PAR ZKW TECH, JA

SUBJ: STATUS OF NPT RATIFICATION BILL

USMISSION GENEVA FOR NPT REVCON

CINCPAC FOR POLAD

REF: TOKYO 5472

SUMMARY: NPT RATIFICATION BILL HAS BEEN SUBMITTED TO DIET,
BUT COMMITTEE HEARINGS ON IT HAVE YET TO BEGIN WITH ONLY
TEN DAYS REMAINING IN CURRENT SESSION. EVEN IF SESSION
WERE EXTENDED A MONTH OR SO, GOJ WOULD PROBABLY HAVE TO
OPT FOR HIGHER PRIORITY DOMESTIC LEGISLATION AND
FOEGO ACTION ON NPT BILL UNTIL FALL. CONTINUING LACK OF
LDP CONSENSUS IS EVIDENT FROM FACT THAT IN REPORTING
BILL OUT OF LDP, GOJ HAD TO AGREE TO FOUR CONDITIONS
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AND SIX DEMANDS PUT UP BY NPT OPPONENTS. PARTY HAS

YET TO FACE UP TO BASIC ISSUE CONCERNING INTRODUCTION OF NUCLEAR WEAPONS. END SUMMARY.

1. NPT RAIFICATION BILL WAS FINALLY CLEARED BY LDP APRIL 25 AND SENT TO THE DIET. BILL WAS INTRODUCED IN PLENARY SESSION LOWER HOUSE ON MAY 6 AND SENT TO FOREIGN AFFAIRS COMMITTEE. IT HAS YET TO HOLD FIRST HEARING ON BILL BECAUSE OF CURRENT DIET IMPASSE ON ANOTHER ISSUE.

2. LDP IS STILL FAR FROM UNITED ON NPT RATIFICATION. IN ORDER TO CLEAR THE BILL APRIL 25, EXECUTIVE BOARD HAD TO MOLLIFY LAST-DITCH OPPOSITION BY OBTAINING PM MIKI'S AGREEMENT TO FOUR CONDITIONS: (1) GOJ TO SEEK CONSENT OF LDP LEADERSHIP BEFORE TAKING FINAL ACTION ON THE BILL IN EITHER HOUSE OF DIET: (2) GOJ TO ADHERE TO THREE NON-NUCLEAR PRINCIPLES AS WELL AS TO MAINTAIN PRIOR CONSULTATION PROVISION OF SECURITY TREATY WITH REGARD INTRODUCTION OF NUCLEAR WEAPONS: (3) CONDUCT STUDIES OF DEFENSE POLICIES WITHIN "BROADER" (E.E. PLITICAL AND ECONOMIC) CONTEXT AND PROMOTE PUBLIC ACCEPTANCE OF SUCH POLICIES: AND (4) MAKE "CONSTRUCTIVE" EFFORT TO FULFILL THE SIX DEMANDS (PRESENTED BY NPT OPONENTS TO LDP EXECUTIVE BOARD).

3. IN BRIEF, SIX DEMANDS CALL FOR: (1) GOJ EFFORTS TO EXPAND NPT ADHERENTS, PARTICULARLY CHINA, FRANCE, AND INDIA, AND PROMOTE CONTROL OF NUCLEAR FUEL SUPPLY TO PRECLUDE NEW NUCLEAR POWERS SUCH AS INDIA: (2) CLOSER US-GOJ RELATIONS REGARDING APPLICATION OF PRIOR CONSULTATION PROVISION ON INTRODUCTION OF NUCLEAR WEAPONS: (3) ESTABLISHMENT OF A GOJ "STRUCTURE" TO MAKE THE US NUCLEAR DETERRENT EFFECTIVE AND ESTABLISHMENT OF A US-GOJ STANDING COMMITTEE OF MILITARY EXPERTS TO ENSURE CLOSER COORDINATION ON SECURITY MATTERS: (4) APPEAL TO ALL NUCLEAR POWERS, INCLUDING NPT NON-ADHERENTS, TO ENSURE SECURITY OF NON-NUCLEAR NATIONS: (5) PROMOTION OF DISARMAMENT AMONG NUCLEAR POWERS, INCLUDING NPT NON-ADHERENTS: AND (6) PROMOTION OF GOJ "STRUCTURE" FOR DEVELOPING NUCLEAR ENERGY AND ENSURING CONFIDENTIAL

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STABLE SUPPLY OF NUCLEAR FUEL. (SEE EMBASSY "DAILY PRESS SUMMARY", APRIL 26-28, 1975, FOR FULL TEXT.)

4. COMMENT: AS REPORTED SEPTEL (NOTAL) ON CURRENT STATUS OF LEGISLATIVE PROGRAM, CHANCES OF HAVING NPT BILL ENACTED IN CURRENT SESSION HAVE BECOME INCREASINGLY REMOTE. THIS HAS BEEN DUE TO COMBINATION OF FACTORS: DIET IMPASSE WHICH HAS SET BACK LEGISLATIVE

TIMETABLE ON ALL PRIORITY ITEMS, DECREASING INTEREST IN GOJ BUUEAUCRCY, EVENTS IN SE ASIA WHICH HAVE STRENGTHENED HAND OF NPT OPPOSITION IN LDP, AND GROWING ALARM BY OPPOSITION PAARTIES DUE TO LDP INJECTION OF NUCLEAR-INTRODUCTION ISSUE IN NPT DEBATE. EVEN IF CURRENT SESSION ENDING MAY 25 WERE EXTENDED A MONTH OR SO, GOJ WOULD PROBABLY OPT FOR HIGHER PRIORITY DOMESTIC LEGISLTATION, SUCH AS ANTI-MONOPOLY BILL, IF MIKI IS TO RETRIEVE ANYTHING FROM HIS LEGISLATIVE PROGRAM NOW IN SHAMBLES. IIT APPEARS LIKELY THEREFORE THAT GOJ WOULD FOREGO NPT BILL UNTIL EXTRORDINARY SESSION IN THE FALL.

5. LDP HAS YET TO FACE UP TO EXPLOSIVE ISSUE INJECTED BY NPT OPPONENTS IN NPT DEBATE--NEED FOR "FLEXIBILITY" IN APPLYING BAN AGAINST INRODUCTION OF NUCLEAR WEAPONS (REFTEL). IN ORDER TO BE ABLE TO REPORT THE BILL OUT OF LDP, THE PARTY CHOSE TO FINESSEE THE ISSUE THROUGH LANGUAGE IN SECOND OF FOUR CONDITIONS PARA 2). WHILE PARTY ALSO SUCCEEDED IN DROPPING THE OPPONENTS' EXPLICIT DEMAND FOR "FLEXIBILITY" FROM THEIR ORIGINAL SIX DEMANDS (REFTEL), PARTY ALSO MOLLIFIED THEM BY PRESERVING THEIR INTENT THROUGH OBTUSE LANGUAGE IN SECOND AND THIRD DEMANDS (PARA 3). NUCLEAR INTRODUCTION ISSUE MAY YET BECOME THE STICKING POINT THAT MAY EVENTUALLY KILL NPT RATIFICATION, AS FULLY INTENDED BY LDP OPPONENTS OF THE BILL.
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